



PWD Yorktown – Environmental Division Natural Resources Conservation Program

REPI Project Profile: Land Restoration, Shoreline Protection and Base Resilience at Naval Weapons Station Yorktown, Virginia

**Prepared for:
Chesapeake Bay Commission
5 September 2024**

**Presented by:
Thomas J Olexa, Natural Resources Manager
Naval Weapons Station Yorktown**



Military Mission



Naval Weapons Station Yorktown (WPNSTA) and Cheatham Annex (CAX) provide quality support for ordnance storage, maintenance, logistics, research and development and support services, expeditionary logistics training and operations, warfare training for Sailors, Marines and other Services; and to serve as a premier recreational destination for service members and dependents.





Installation Overview



History:

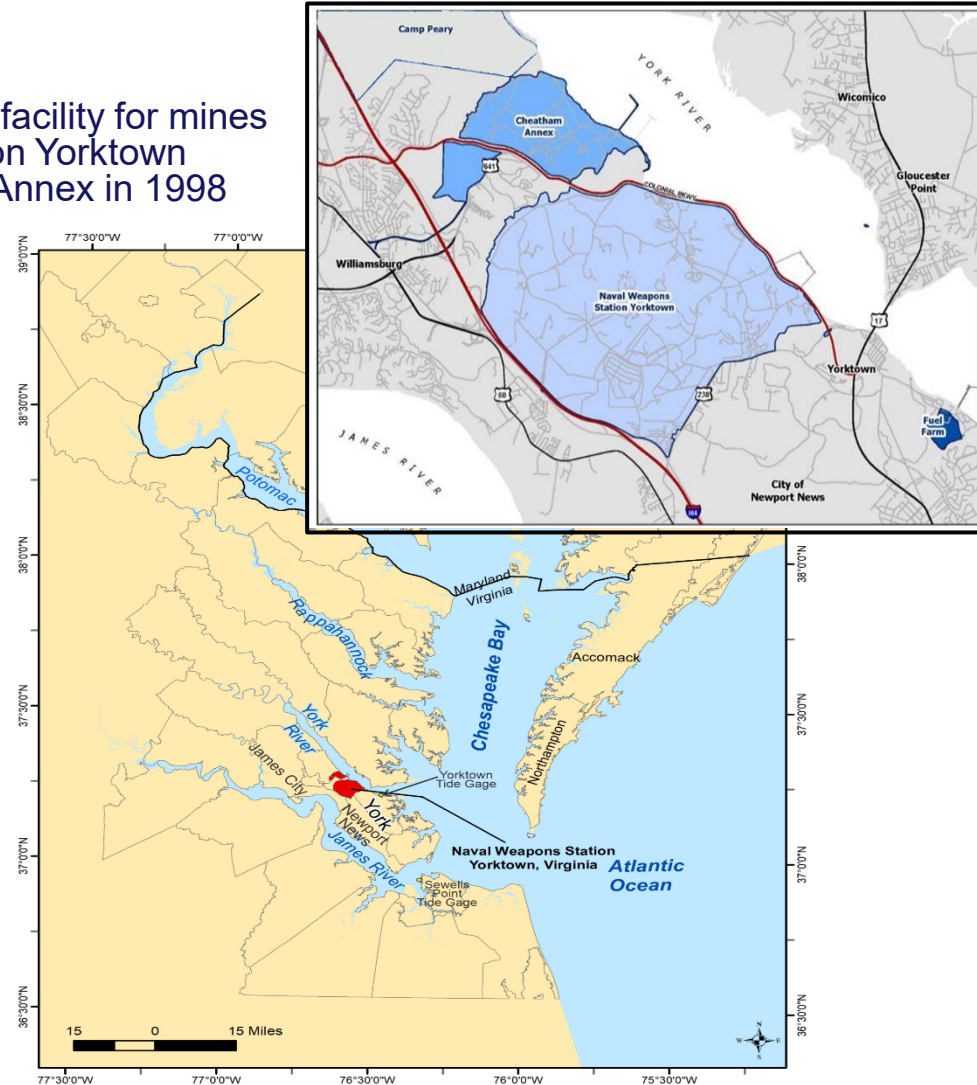
- Procured August 7, 1918 for storage and testing facility for mines
- Name changed in 1958 to Naval Weapons Station Yorktown
- Consolidated Fleet Supply Center at Cheatham Annex in 1998
- ~23,000 tons of ordnance annually

Attributes:

- Personnel Assigned: ~5,964
- Area of Responsibility: ~14,894 ac
- Facilities: 1,360
- Housing Structures: 362
- Piers: 2 (supply, ordnance)
- Landing Zones: 2
- Training Areas: 13
- Plant Replacement Value: ~\$2.64B

Primary Tenants: 37

- Navy Munitions Command
- Marine Corps Security Force Regiment
- Military Sealift Command
- Naval Expeditionary Logistics Support Group
- Naval Ophthalmic Support and Training Activity



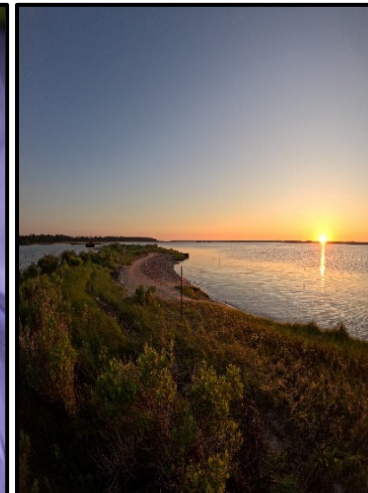
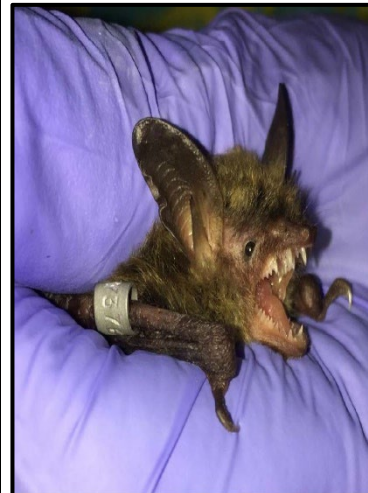
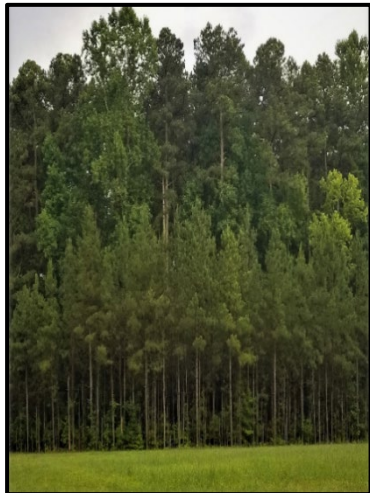


WPNSTA Yorktown Natural Resources Overview



- 8,765 ac of forested/woodland
- 7,436 ac of estuarine habitats
- 2,963 ac of emergent wetlands
- 1,482 ac of nearshore area
- 186 ac of agriculture
- 96 species at risk
- 61 successional habitat areas (≤ 5 ac)
- 32 mi of shoreline
- 13 vernal pool habitats
- 12 federally protected species
- 8 ecological areas (<3,337 ac)
- 4 state protected species

WPNSTA Yorktown Integrated Natural Resources Management Plan, Oct 2023





REPI Program Overview



- The REPI program fosters multi-agency initiatives and collaboration to preserve compatible land uses near military installations and ranges. These cost-sharing partnerships with state and local governments and private conservation organizations.
- Three-pronged justification:
 1. Limit development or use of the property that is incompatible with the installation's mission and/or;
 2. Preserve habitat to relieve current or anticipated environmental restrictions on military activities and/or;
 3. Maintain or improve military installation resilience
- Funded by annual appropriation.





REPI Program Overview



- The REPI program has the authority to address climate change hazards and increase military installation resilience under 10 U.S. Code (U.S.C.) § 2684a(a)(2)(B)(ii).
- This authority allows the Military Services and partners to develop off-base natural infrastructure solutions designed to protect critical infrastructure, military personnel, and testing or training operations from climate change impacts.
- When executing a resilience project, installations may also leverage the Intergovernmental Support Agreement (IGSA) or Sikes Act Authorities.





REPI Program Overview



IGSA (Section 2679 of title 10, U.S.C.):

- Authorizes the Military Departments to enter into agreements with eligible entities to provide, receive, or share installation support activities.
- Under REPI, this authority may be leveraged to fund state and local governments to conduct off-installation natural resource management or military installation resilience improvements that enhance mission effectiveness or create efficiencies.





REPI Program Overview



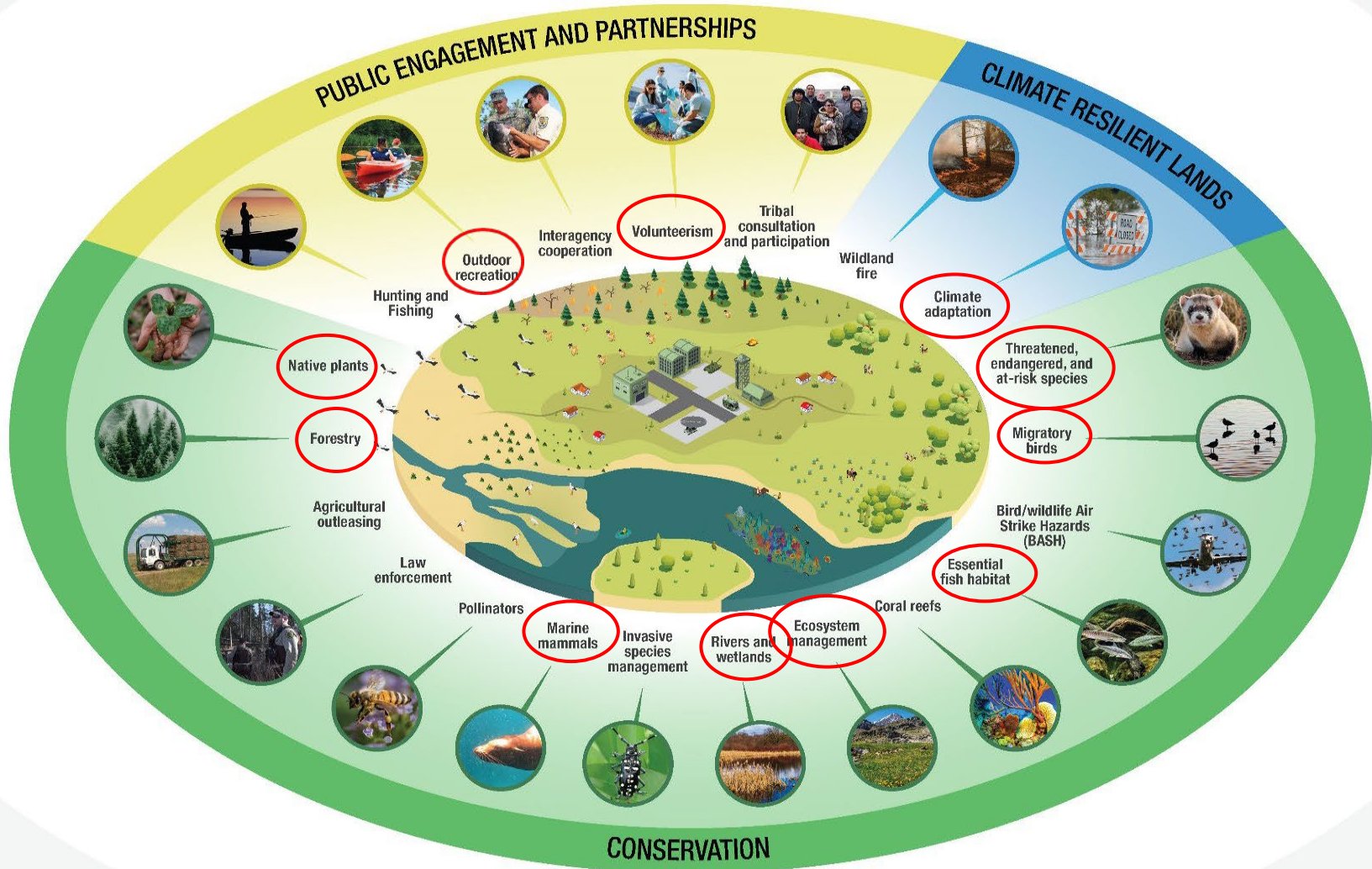
Sikes Authority (16 U.S.C.670c-1):

- Primary authority governing DoD management of natural resources on installation.
- May be leveraged to maintain natural infrastructure in support of installation resilience.
- In 2008, amended to allow for maintenance and improvement of natural resources off installation.
- In 2014, amended to allow for “management endowments” intended to cover the future costs of natural resources management.





DoD Natural Resources Overview





REPI Program Project Overview

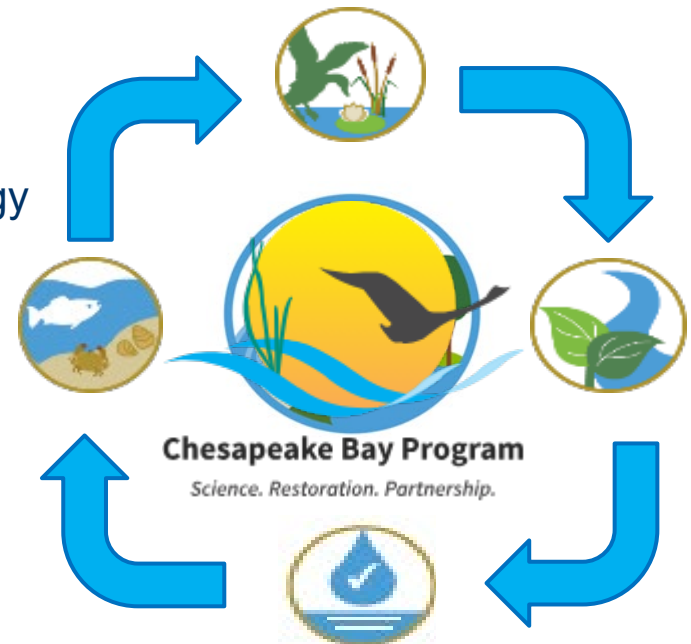


Purpose: The full project implemented nearly 4,000 linear feet of living shoreline protection features and restored approximately 3 acres of land. The project not only enhances installation climate resiliency by protecting critical pier and road infrastructure but is also part of a larger collaborative effort to restore and protect the York River shoreline as well as ecosystem services.

REPI Funds: \$5M **Partner Contributions:** +\$10M

Military, Community, & Chesapeake Bay Benefits:

- ✓ Protects pier infrastructure from erosion & wave energy
- ✓ Protects ordnance handling capabilities
- ✓ Protects shoreline and nearshore areas
- ✓ Restores land and marsh habitats
- ✓ Improves force protection
- ✓ Improves water quality
- ✓ Reduces sedimentation
- ✓ Restores oyster populations
- ✓ Enhances recreational and commercial fisheries/seafood
- ✓ Enhances ecosystem services
- ✓ Encourages coordination among federal, state, and local partners

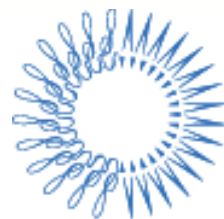




Project Partners



NFWF



PEW





Applicable Plans and Programs



- Colonial Parkway Shoreline Management Plan, 2006
- WPNSTA Yorktown Encroachment Action Plan, 2013
- York County Shoreline Management Plan, 2014
- Chesapeake Bay Watershed Agreement, 2014
- WPNSTA Yorktown Installation Development Plan, 2016
- WPNSTA Yorktown Integrated Natural Resources Management Plan, 2018 & 2023
- DoD National Defense Strategy, 2018
- Virginia York River Oyster Recovery Plan, 2019
- Climate Adaptation for DoD Natural Resource Managers, 2019
- Virginia Coastal Resilience Master Plan, 2020
- DoD Climate Adaptation Plan, 2021
- WPNSTA Yorktown Shoreline Management and Coastal Resilience Plan, 2023
- NOAA Virginia Middle Peninsula Habitat Focus Area, 2023





Project Action Area

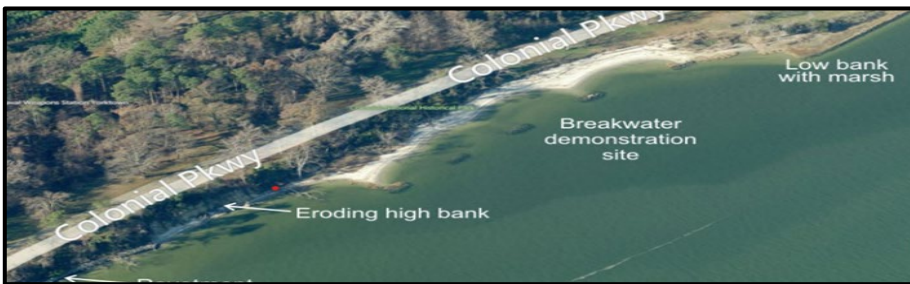


Photo Credit: National Park Service



Photo Credit: National Park Service

Colonial National Historic Park Shoreline Protection & Enhancement Areas



Project Action Area



Middle Peninsula Habitat Focus Area



Project Action Area

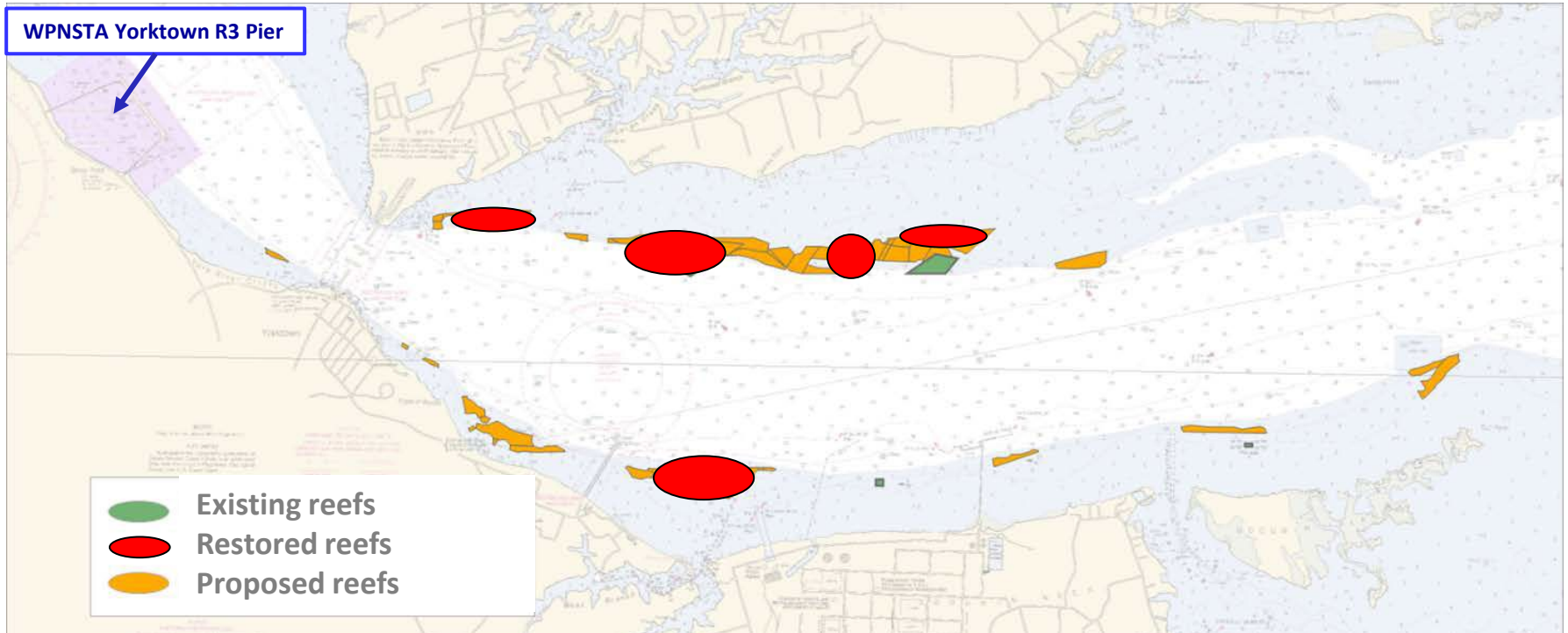


Photo: NOAA Chesapeake Bay Office

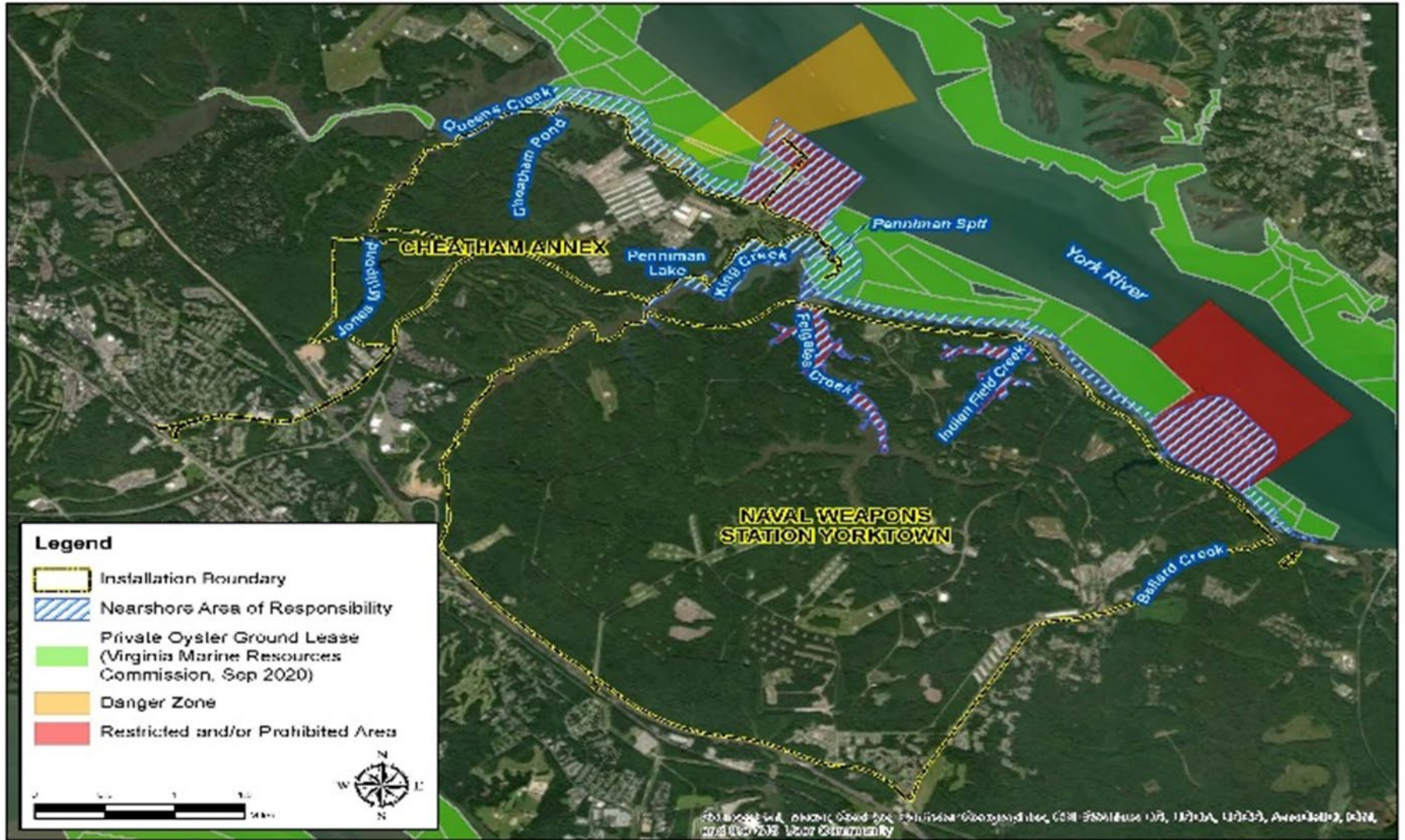


Photo: NOAA Chesapeake Bay Office

Lower York River Oyster Restoration Area

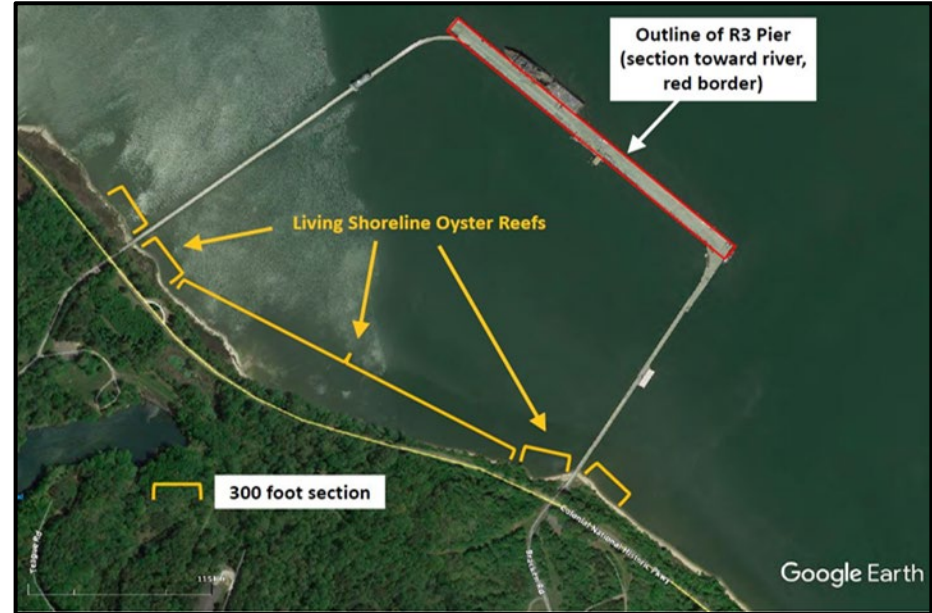


Project Action Area



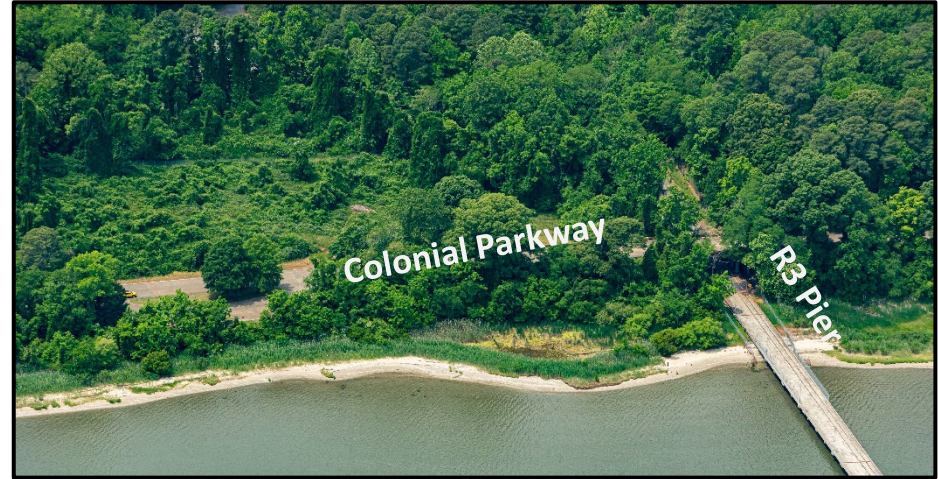


Project Location: R3 Pier Shoreline





Project Location: R3 Pier Shoreline

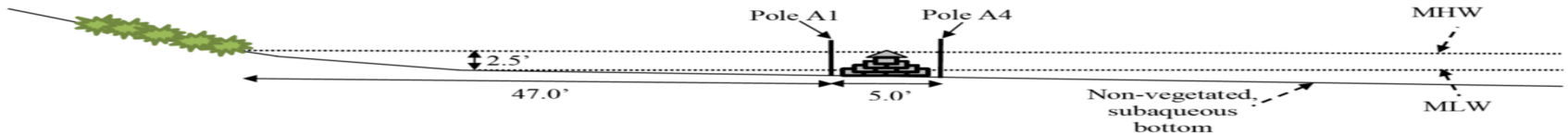




Phase 1: Living Shoreline Intertidal Oyster Reefs



R3 Pier (Naval Weapons Station Yorktown)
Living Shoreline Reef Permit,
Yorktown, VA 23691



Cross-Section View: Not Drawn to Scale; measurements (see Plan View) were made on 9 July 2021

Applicant(s): Virginia Institute of Marine Science
Waterway: York River
City/County: Yorktown
of Sheets: 2 of 4
Date: 12 July 2021

Option #1:
Proposed Oyster Castle Reefs
(Dimensions of each Oyster Castle: 1.0' Long x 1.0' Wide x 0.67' High)

Option #2:
Proposed Oyster Castle Reefs w/ "Diamond Toppers"
(Dimensions See Options #1 and #4 for Oyster Castle and Diamond Reefs, respectively)

Option #3:
Proposed Oyster Castle Reefs with Granite (Gabion #4 (4" to 10" diameter)) inserted into designated portions of the oyster castle reefs

Option #4:
Proposed Concrete "Diamond" Oyster Reefs (Dimensions of each "Diamond": 3.0' Long x 2.0' Wide x 1.0' High)

BACI Design*





Phase 1: Living Shoreline Oyster Reefs



Intertidal Oyster Reefs Deployed at R3 Pier, Oct 2022-Jun 2023

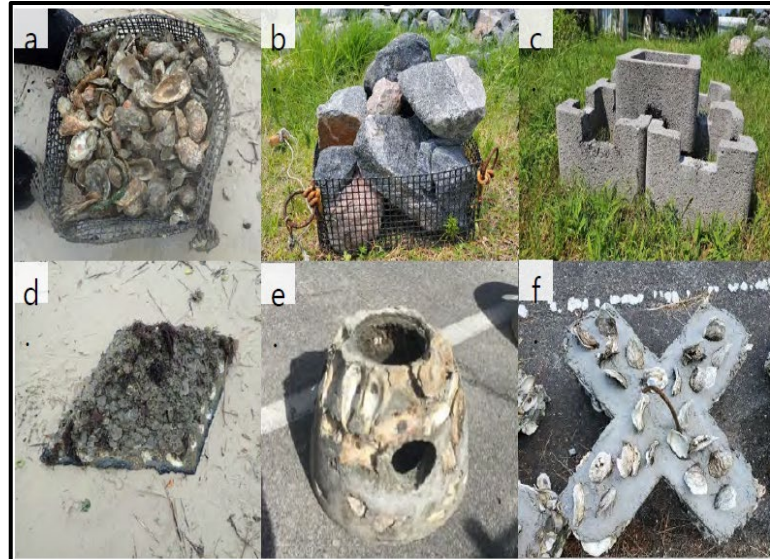


Intertidal Oyster Reefs Deployed at Penniman Spit, Oct 2022-Jun 2023



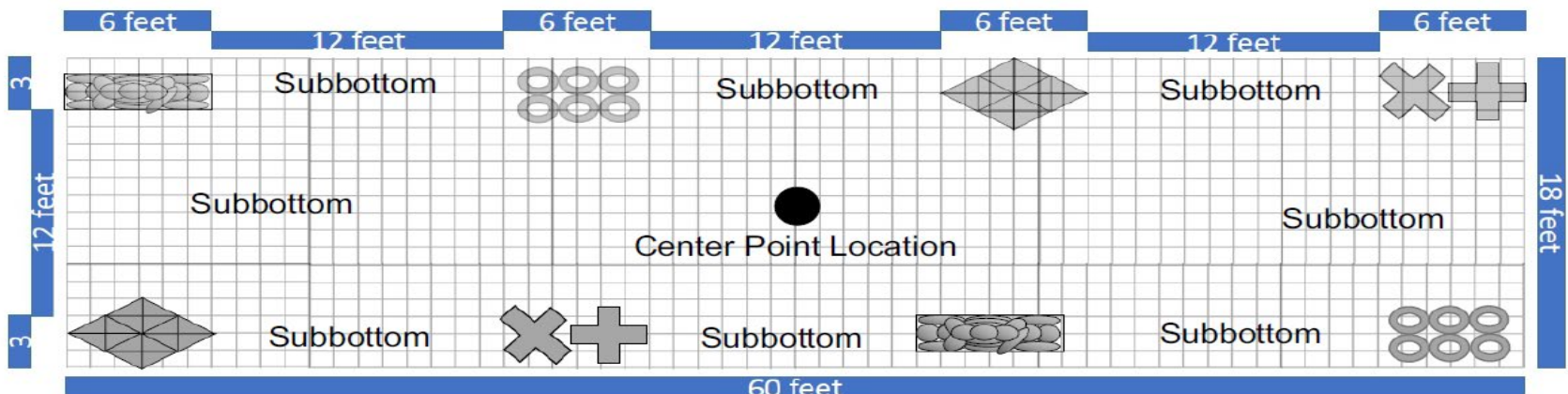


Phase 1: Living Shoreline Subtidal Oyster Reefs



6 Reef Substrates

- a. shell basket
- b. granite basket
- c. oyster castle
- d. diamond
- e. c-dome
- f. x-reef



BACI Design*



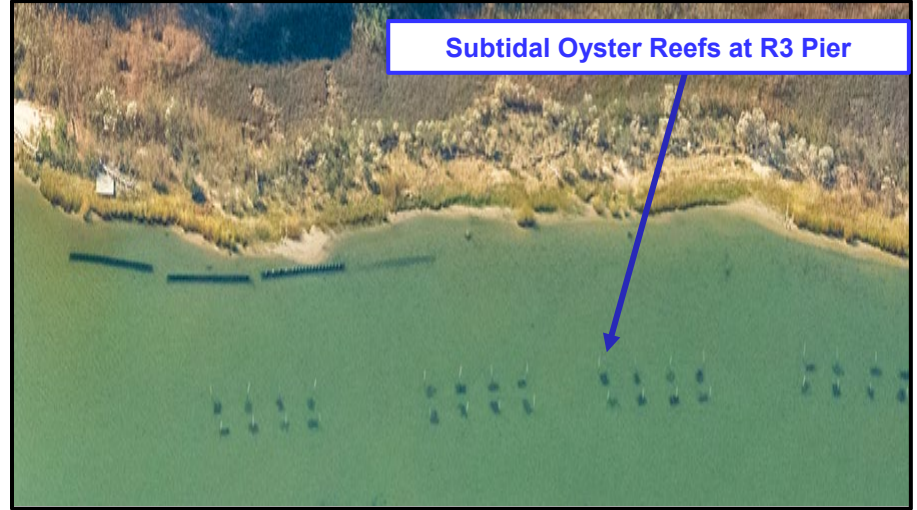
Phase 1: Living Shoreline Oyster Reefs



Intertidal Oyster Reefs at R3 Pier



Subtidal Oyster Reefs at R3 Pier



Intertidal Oyster Reefs at Penniman Spit





Phase 1: Living Shoreline Oyster Reefs



Intertidal Oyster Reefs Accreting Sediment

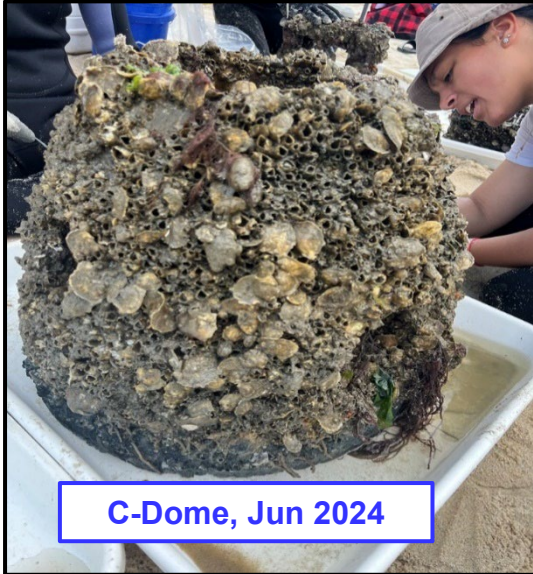


Intertidal Oyster Reefs Performance





Phase 1: Living Shoreline Oyster Reefs



C-Dome, Jun 2024



Diamond, Jun 2024



X-Reef, Jun 2024



Castel, May 2024



VMIS Field Crew

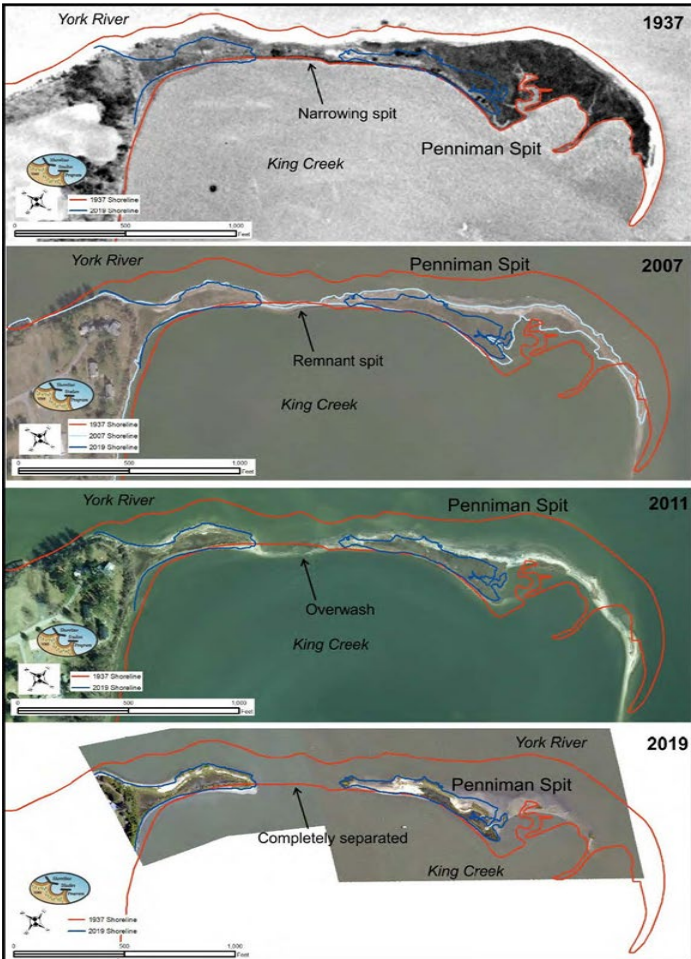
- High density of oysters, 715-3,800 indiv./m²
- High biomass density, 50-513 g AFDQ



Project Location: Penniman Spit

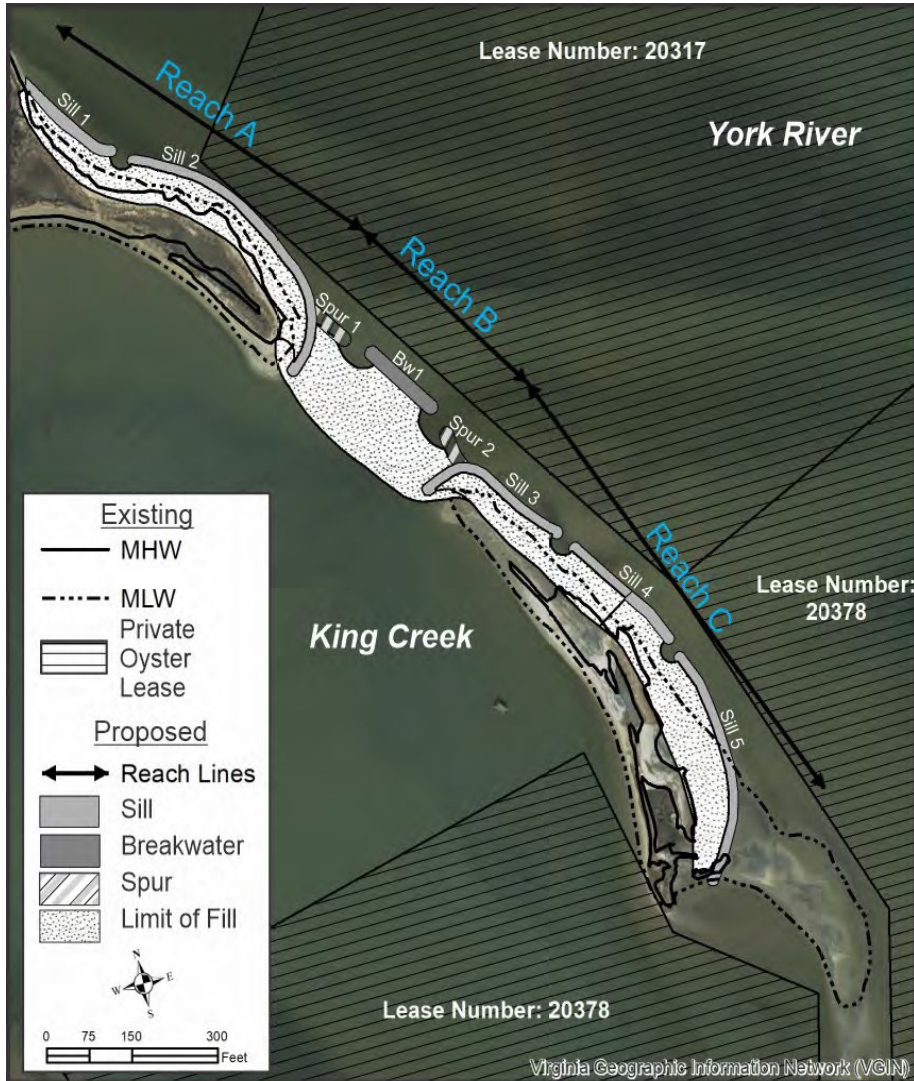


Special Interest Area, York County Shoreline Management Plan 2014
86% loss in area above MLW, 1937-2019





Phase 2: Penniman Spit Hybrid Living Shoreline

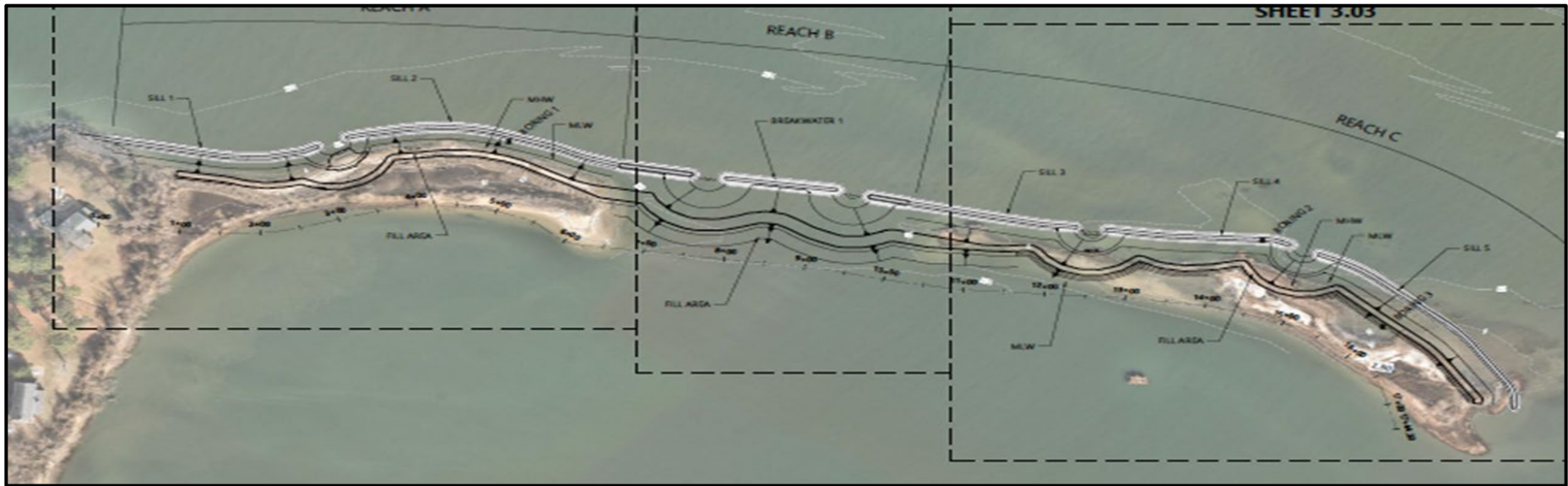
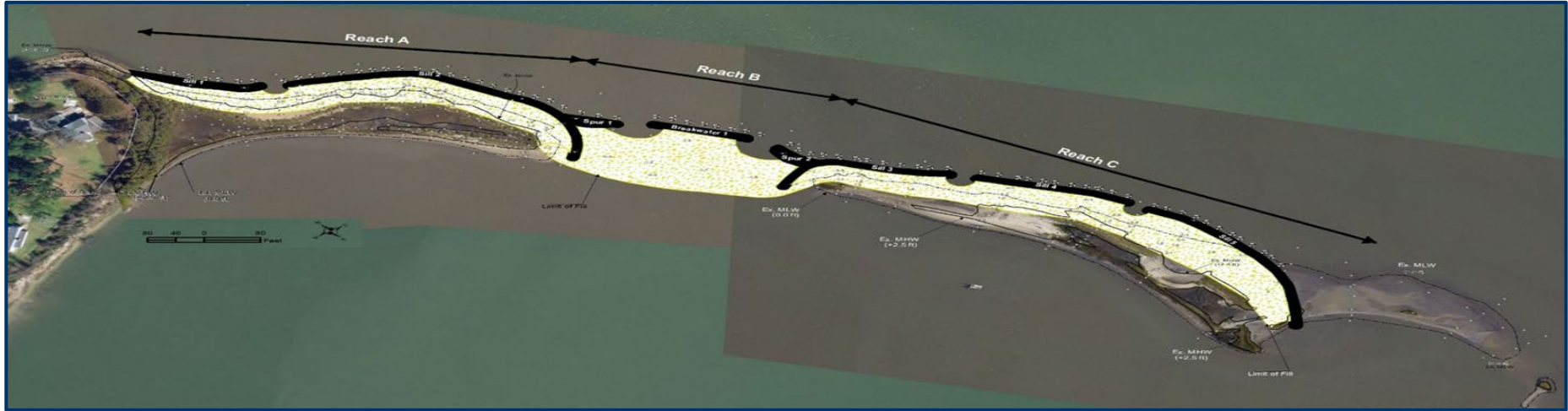


Climate Resiliency Adaptation Design:

- 5 rock sills with 5 gaps
- 1 rock breakwater
- 2 rock spurs
- Sand fill and marsh grass plantings
- Intertidal oyster reefs, 675 lft
- Subtidal oyster reefs, 576 sqft
- High marsh restoration, 1 acres
- Low marsh restoration, 2 acres
- ~1,200 tons of carbon sequestered



Phase 2: Penniman Spit Hybrid Living Shoreline





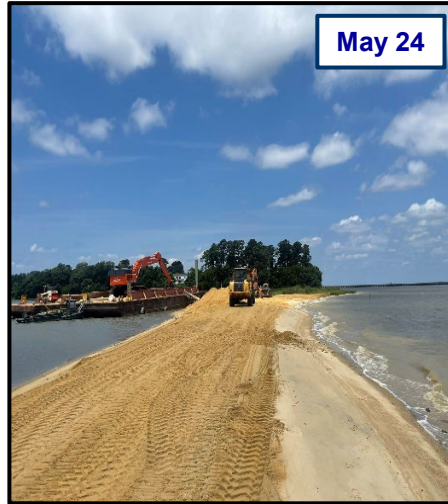
Phase 2: Penniman Spit Hybrid Living Shoreline



Apr 23



Apr 24



May 24



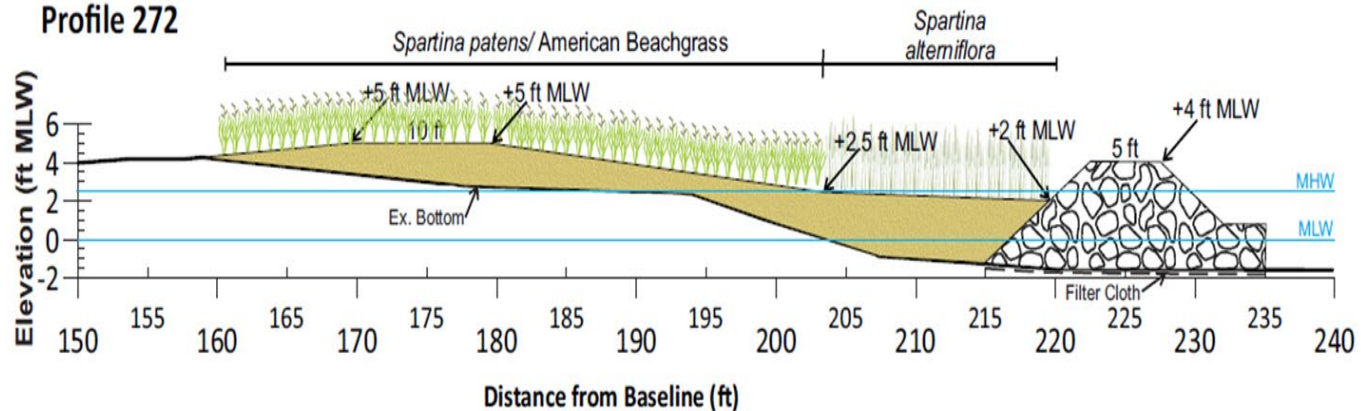
Jun 24



Aug 24

Climate Resilience Adaptation Design*

Sill 1 and 2 Typical Cross-Section Profile 272





Phase 2: Penniman Spit Hybrid Living Shoreline



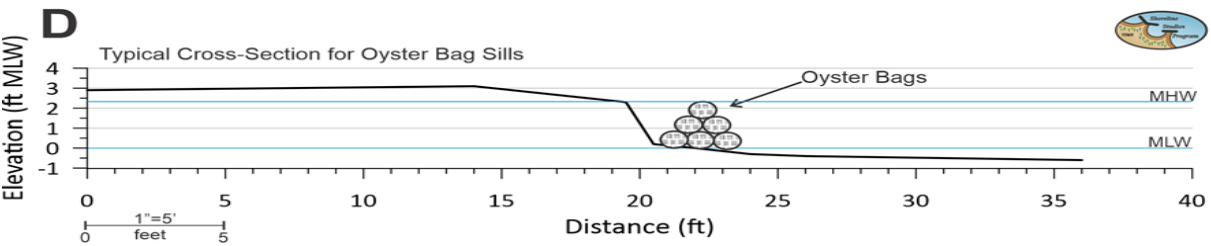
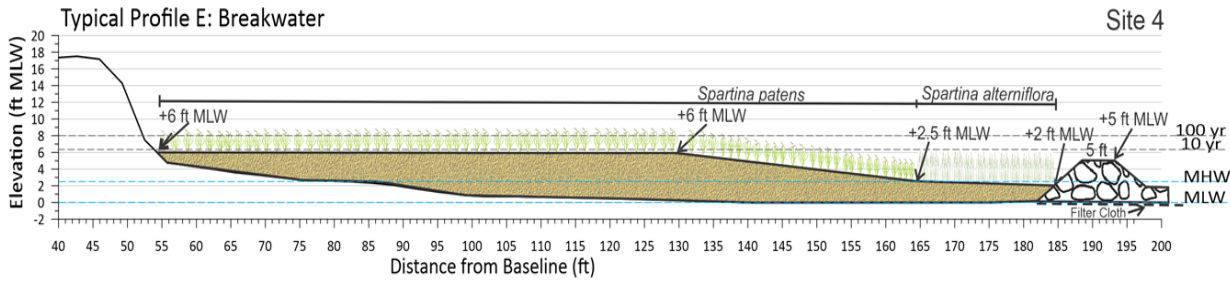
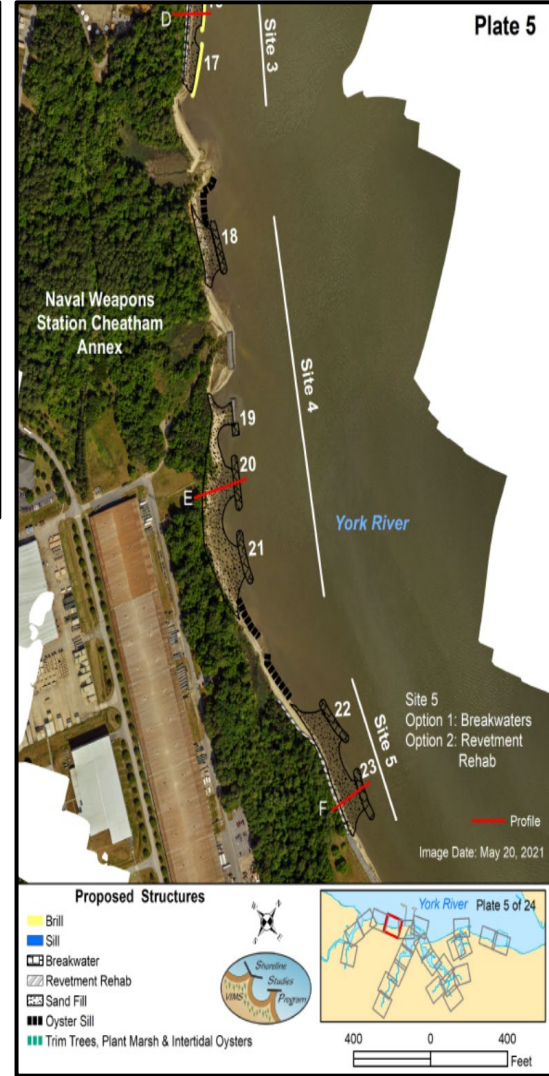
Subtidal Oyster Reefs, Aug 24

Intertidal Oyster Reefs, Aug 24

Reach C - *Spartina alterniflora* and *Spartina atens* plantings, Aug 24



Phase 3: Monitoring & More Protection





Hybrid Living Shoreline Recommendations



Reach	Site #	Structure #	Structure Type	Length (ft)	Width (ft)	Typical Profile
Queen's Creek	1	1	Sill	230	17	A
Queen's Creek	1	2	Sill	270	17	A
Queen's Creek	1	3	Sill	275	17	A
Cheatham Annex	2	4	Brill	300	19	B
Cheatham Annex	2	5	Brill	235	19	B
Cheatham Annex	2	6	Brill	525	19	B
Cheatham Annex	2	7	Brill	195	19	B
Cheatham Annex	2	8	Brill	170	19	B
Cheatham Annex	2	9	Brill	155	19	B
Cheatham Annex	2	10	Brill	200	19	C
Cheatham Annex	2	11	Brill	200	19	C
Cheatham Annex	2	12	Brill	215	19	C
Cheatham Annex	2	13	Brill	215	19	C
Cheatham Annex	2	14	Brill	240	19	B
Cheatham Annex	2	15	Brill	280	19	B
Cheatham Annex	3	16	Brill	215	20	D
Cheatham Annex	3	17	Brill	215	20	D
Cheatham Annex	4	18	Breakwater	205	19	E
Cheatham Annex	4	19	Breakwater	45	19	E
Cheatham Annex	4	20	Breakwater	205	19	E
Cheatham Annex	4	21	Breakwater	210	19	E
Cheatham Annex	5	22	Breakwater	210	20	F
Cheatham Annex	5	23	Breakwater	210	20	F
Cheatham Annex	6	24	Brill	240	19	B
Cheatham Annex	6	25	Brill	165	19	B
King Creek	7	26	Sill	120	16	G
King Creek	7	27	Sill	160	16	G
King Creek	7	28	Sill	155	14	H
King Creek	7	29	Sill	110	14	H
R3 Pier	8	30	Sill	140	15	I
R3 Pier	8	31	Sill	130	15	I
R3 Pier	9	32	Sill	120	15	J

Oyster Recommendations by Reach	Length (feet)
Queens Creek	
Oyster Sills	888
Intertidal Oysters	3,996
York River to Cheatham Annex	
Oyster Sills	595
Intertidal Oysters	2,437
King Creek	
Oyster Sills	5,266
Intertidal Oysters	5,898
Felgates Creek	
Oyster Sills	2,158
Intertidal Oysters	15,480
Indian Field Creek	
Oyster Sills	348
Intertidal Oysters	9,956

*Naval Weapons Station Yorktown
Shoreline Management and Coastal
Resiliency Plan, Sep 2023*

*Total Cost: \$9M - \$12M; Design,
Permit, & Build*



Nature-Based Coastal Resilience In Action



Werowocomoco Sills

Through Time

7 years post- construction



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VIRGINIA INSTITUTE OF MARINE SCIENCE



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Ms. Jennifer Oelke Farley, USN
Mr. Tony Danesi, USN
Mr. Zachary Patrick, W&M/USN



VIMS Shoreline Studies Program Field Staff
VIMS Marine Conservation Biology Community Ecology Lab Field Staff